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	INR-00	L-01	ADS-00	NEA-01	NSAE-00	OIC-02	OIG-04
	OMB-01	PA-01	PM-00	PRS-01	P-01	SNP-00	SP-00
	SR-00	SSO-00	SS-00	STR-01	TRSE-00	T-00	USIE-00
	SA-01	RPE-01	SNIS-00	NISC-02	PMB-00	/050W	
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O 011915Z APR 94  
FM USMISSION USUN NEW YORK  
TO AMEMBASSY PARIS IMMEDIATE  
SECSTATE WASHDC IMMEDIATE 5447  
INFO WHITEHOUSE WASHDC IMMEDIATE  
JOINT STAFF WASHDC IMMEDIATE  
SECDEF WASHDC IMMEDIATE  
AMEMBASSY KIGALI IMMEDIATE  
USCINCEUR VAIHINGEN GE  
UN SECURITY COUNCIL COLLECTIVE  
AMEMBASSY OTTAWA  
AMEMBASSY NAIROBI  
AMEMBASSY BUJUMBURA  
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DEPT FOR IO/UNP, IO/PHO, AF/C AND L/AF;  
WHITEHOUSE PASS TO NSC FOR RICE AND MOZENA;  
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E.O.12356: DECL:OADR  
TAGS: MOPS, PREL, MARR, PGOV, KDEM, RW, UNSC  
SUBJECT: RWANDA: SC RENEWAL OF UNAMIR

REF: STATE 83633

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1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: THE SYG'S REPORT ON UNAMIR (S/1994/360) DATED MARCH 30 DESCRIBES THE POLITICAL, MILITARY AND HUMANITARIAN EVENTS OF THE PAST 3 MONTHS. IT RECOMMENDS A SIX-MONTH EXTENSION OF UNAMIR'S MANDATE, WITH A REVIEW AFTER TWO MONTHS IF THE TRANSITIONAL GOVERNMENT IS STILL NOT IN PLACE. THE FRENCH HAVE PREPARED A DRAFT RESOLUTION (SEE BELOW) WHICH FOLLOWS THE SYG'S RECOMMENDATION, AND AUTHORIZES DEPLOYMENT OF 45 ADDITIONAL CIVILIAN POLICE. USUN CIRCULATED THE DRAFT RESOLUTION IN REFTEL TO THE PERM FIVE, NIGERIA AND APRIL SC PRESIDENT NEW ZEALAND, WHICH AUTHORIZES ONLY A TWO-MONTH EXTENSION OF THE MANDATE. CONSULTATIONS ON UNAMIR RENEWAL WILL BEGIN MONDAY, APRIL 4. EMBASSY PARIS MAY WISH TO SPEAK WITH FRENCH FOREIGN MINISTRY OFFICIALS ABOUT THE LENGTH OF RENEWAL. END SUMMARY.

SYG REPORT

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3. THE SYG'S REPORT STATES THAT SEVERAL ROUNDS OF INTER-PARTY TALKS HAVE STILL NOT RESULTED IN ESTABLISHMENT OF A TRANSITIONAL GOVERNMENT. THE CEASE-FIRE IS GENERALLY HOLDING. THE SECOND UN BATTALION HAS ARRIVED, AND UN TROOPS ARE DEPLOYED IN THE DMZ AND KIGALI. THE 60 CIVPOL MONITORS HAVE LOOKED INTO MANY REPORTS OF KILLINGS AND HUMAN RIGHTS VIOLATIONS. THE CIVPOL ARE ONLY IN KIGALI; 45 MORE CIVPOL ARE NEEDED IN ORDER TO DEPLOY TO THE REST OF THE COUNTRY. THE THREAT OF FAMINE LOOMS.

4. THE SYG NOTES, IN HIS CONCLUSION, THAT "CONTINUED SUPPORT FOR UNAMIR WOULD DEPEND UPON THE FULL AND PROMPT IMPLEMENTATION OF THE ARUSHA AGREEMENT. THE UN PRESENCE CAN BE JUSTIFIED ONLY IF THE PARTIES SHOW THE NECESSARY POLITICAL WILL TO ABIDE BY THEIR COMMITMENTS AND TO IMPLEMENT THE AGREEMENT." HE ENCOURAGES FURTHER DIALOGUE. HE RECOMMENDS A SIX MONTH EXTENSION OF UNAMIR; HOWEVER, IF TRNASITIONAL INSTITUTIONS ARE NOT INSTALLED IN THE NEXT TWO MONTHS, AND THE NEXT PHASE OF THE AGREEMENT IS NOT IMPLEMENTED, HE RECOMMENDS THAT THE COUNCIL "REVIEW THE SITUATION, INCLUDING THE ROLE OF THE UNITED NATIONS".

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## DRAFT RESOLUTIONS

5. USUN CIRCULATED THE DRAFT RESOLUTION IN REFTEL TO FRANCE, UK, RUSSIA, CHINA, NIGERIA, AND NEW ZEALAND (THE INCOMING SC PRESIDENT FOR APRIL). THE FRENCH ALSO PREPARED A DRAFT RESOLUTION (SEE TEXT AT PARA X BELOW). THE MAIN DIFFERENCES BETWEEN OUR TWO DRAFTS CENTER

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AROUND THE LENGTH OF MANDATE RENEWAL, AND AUTHORIZATION FOR ADDITIONAL CIVILIAN POLICE. THE FRENCH ARE ACTING ON INSTRUCTIONS IN ADVOCATING A SIX-MONTH RENEWAL WITH A TWO-MONTH REVIEW.

6. COMMENT: THE SYG'S RECOMMENDATION FOR A SIX-MONTH RENEWAL IS CONSISTENT WITH A NEW UN POLICY. THE SYG AND HIS BEAN-COUNTERS HAVE TOLD THE P-5 IT WOULD BE EASIER TO PREPARE THE PAPERWORK AND CRUNCH THE NUMBERS FOR PEACEKEEPING OPERATIONS IF IN GENERAL PKO'S HAD LONGER MANDATES. BECAUSE OF SEVERAL SHORT-TERM RENEWALS OF VARIOUS MISSIONS, UNHQ PREPARED OVER 100 SEPARATE BUDGETS IN 1993. WHEN POLITICALLY FEASIBLE, THE UN WOULD LIKE TO PUT AS MANY PKO'S AS POSSIBLE ON SIX MONTH MANDATES. USUN WILL BE OPPOSING, IN THE APPROPRIATE BUDGET FORUM, ANY ATTEMPT TO CREATE A BLANKET POLICY, BEARING IN MIND THE NEED TO KEEP THE PRESSURE ON PARTIES TO MAKE PROGRESS, NOT ONLY IN RWANDA, BUT IN LIBERIA, ANGOLA AND OTHER COUNTRIES AS WELL. RWANDA IS THE FIRST TEST-CASE OF THE NEW UN POLICY. WE INTEND TO FIGHT IT HERE, SINCE WE BELIEVE IT IS NOT POLITICALLY WISE. WE DO NOT BELIEVE THAT A "REVIEW" AFTER TWO-MONTHS WILL

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RESULT IN ANY MEANINGFUL SC ACTION. THERE IS NO  
PRECEDENT FOR THE SC TERMINATING OR ABRIDGING A MANDATE  
ONCE IT HAS BEEN ESTABLISHED. END COMMENT.

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7. THE PERM FIVE WILL MEET MONDAY MORNING, APRIL 4. (GOOD FRIDAY IS A UN HOLIDAY.) USUN WILL ATTEMPT TO RECONCILE THE TWO DRAFTS BY DELETING PARA 3 OF THE FRENCH TEXT, AND AMENDING PARA 2 TO READ "DECIDES TO EXTEND THE MANDATE OF UNAMIR UNTIL 9 JUNE 1994, AT WHICH TIME THE SC WILL REVIEW THE SITUATION...ETC". SINCE THE FRENCH PREPARED THIS DRAFT ON INSTRUCTIONS FROM PARIS, IT WOULD BE VERY HELPFUL IF WE SPOKE TO THE FRENCH BOTH IN WASHINGTON AND IN PARIS, TO ENCOURAGE SOME FLEXIBILITY ON THE LENGTH-OF-MANDATE QUESTION.

8. BEGIN TEXT OF FRENCH DRAFT RESOLUTION:

THE SECURITY COUNCIL,

REAFFIRMING ITS RESOLUTION 872 (1993) OF 5 OCTOBER 1993  
ESTABLISHING THE UNITED NATIONS ASSISTANCE MISSION FOR  
RWANDA (UNAMIR), AS WELL AS ITS RESOLUTION 893 (1994) OF  
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6 JANUARY 1994,

RECALLING ITS RESOLUTIONS 812 (1993) OF 12 MARCH 1993,  
846 (1993) OF 22 JUNE 1993 AND 891 (1993) OF 20 DECEMBER  
1993,

RECALLING ALSO ITS STATEMENT DATED 17 FEBRUARY 1994  
(S/PRST/1994/8),  
HAVING CONSIDERED THE REPORT OF THE SECRETARY-GENERAL  
DATED 30 MARCH 1994 (S/1994/360),

WELCOMING THE VALUABLE CONTRIBUTION TO PEACE MADE IN  
RWANDA BY UNAMIR,

EXPRESSING ITS DEEP CONCERN AT THE DELAY IN THE  
ESTABLISHMENT OF THE BROAD-BASED TRANSITIONAL GOVERNMENT  
AND THE PROVISIONAL PARLIAMENT,

CONSIDERING THAT THE FACT THESE TRANSITIONAL  
INSTITUTIONS HAVE NOT BEEN ESTABLISHED CONSTITUTES A  
MAJOR OBSTACLE TO THE IMPLEMENTATION OF THE ARUSHA PEACE  
AGREEMENT,

CONCERNED AT THE DETERIORATION IN SECURITY IN THE  
COUNTRY,

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CONCERNED ALSO AT THE DETERIORATION OF THE HUMANITARIAN  
AND HEALTH SITUATION, PARTICULARLY IN KIGALI,

-- 1. WELCOMES THE REPORT OF THE SECRETARY-GENERAL ON  
RWANDA DATED 30 MARCH 1994;

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-- 2. DECIDES TO EXTEND THE MANDATE OF UNAMIR UNTIL  
31 AUGUST 1994 ON THE UNDERSTANDING THAT THE SECURITY  
COUNCIL WILL, WITHIN THE NEXT TWO MONTHS, REVIEW THE  
SITUATION IN RWANDA, INCLUDING THE ROLE PLAYED IN THAT  
COUNTRY BY THE UNITED NATIONS, IF THE SECRETARY-GENERAL  
INFORMS IT IN A REPORT THAT THE TRANSITIONAL  
INSTITUTIONS PROVIDED FOR UNDER THE ARUSHA PEACE  
AGREEMENT HAVE NOT BEEN ESTABLISHED AND THAT  
INSUFFICIENT PROGRESS HAS BEEN MADE FOR THE  
IMPLEMENTATION OF PHASE II OF THE SECRETARY-GENERAL'S  
PLAN CONTAINED IN HIS REPORT OF 24 SEPTEMBER 1993  
(S/26488);

-- 3. AUTHORIZES THE SECRETARY-GENERAL TO DEPLOY 45  
ADDITIONAL CIVILIAN POLICE TO STRENGTHEN THE MACHINERY  
IN THE PROVINCES, AS DESCRIBED IN PARAGRAPH 38 OF HIS  
REPORT;

-- 4. REGRETS THE DELAY IN THE IMPLEMENTATION OF THE  
ARUSHA PEACE AGREEMENT, AND URGES THE PARTIES TO RESOLVE  
THEIR LATEST DIFFERENCES WITHOUT DELAY WITH A VIEW TO

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THE IMMEDIATE ESTABLISHMENT OF THE PROCESS, AND  
PARTICULARLY THE IMPLEMENTATION OF PHASE II;  
-- 5. WELCOMES THE FACT THAT, DESPITE THE  
DIFFICULTIES ENCOUNTERED IN IMPLEMENTING THE ARUSHA

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PEACE AGREEMENT, THE CEASE-FIRE HAS BEEN RESPECTED, AND  
COMMENDS IN THIS RESPECT THE ESSENTIAL CONTRIBUTION MADE  
BY UNAMIR;

-- 6. RECALLS NEVERTHELESS THAT CONTINUED SUPPORT FOR  
UNAMIR WILL DEPEND UPON FULL AND PROMPT IMPLEMENTATION  
BY THE PARTIES OF THE ARUSHA PEACE AGREEMENT;

-- 7. WELCOMES THE CONTINUED EFFORTS BY THE  
SECRETARY-GENERAL AND HIS SPECIAL REPRESENTATIVE TO HELP  
PROMOTE AND FACILITATE DIALOGUE BETWEEN ALL PARTIES  
CONCERNED;

-- 8. COMMENDS THE EFFORTS OF MEMBER STATES, UNITED  
NATIONS AGENCIES AND NON-GOVERNMENTAL ORGANIZATIONS  
WHICH HAVE PROVIDED HUMANITARIAN AND OTHER ASSISTANCE,  
ENCOURAGES THEM TO CONTINUE AND INCREASE SUCH  
ASSISTANCE, AND AGAIN URGES OTHERS TO PROVIDE SUCH  
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ASSISTANCE;

-- 9. COMMENDS IN PARTICULAR THE EFFORTS OF  
THE  
ORGANIZATION OF AFRICAN UNITY AND ITS AGENCIES, AS WELL  
AS THOSE OF THE TANZANIAN FACILITATOR, IN PROVIDING  
DIPLOMATIC, POLITICAL, HUMANITARIAN AND OTHER SUPPORT  
FOR THE IMPLEMENTATION OF THE RELEVANT RESOLUTIONS OF  
THE COUNCIL;

-- 10. REITERATES ITS REQUEST TO THE SECRETARY-GENERAL  
TO CONTINUE TO MONITOR THE SIZE AND COST OF UNAMIR TO  
SEEK ECONOMIES;

-- 11. DECIDES TO REMAIN ACTIVELY SEIZED OF THE  
QUESTION.

END TEXT. WALKER

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